Government of Saskatchewan

Annual Report 2004-2005

Saskatchewan Justice

Saskatchewan Police Commission

Saskatchewan Centennial 2005

105-06077/

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This annual report is also available in electronic form from the department's web site at **www.saskjustice.gov.sk.ca**

Letters of Transmittal

Her Honour the Honourable Dr. Lynda M. Haverstock
Lieutenant Governor of Saskatchewan

May It Please Your Honour:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1, 2004 to March 31, 2005.

Frank Quennell, Q.C.
Minister of Justice and Attorney General

The Honourable Frank Quennell, Q.C.
Minister of Justice and Attorney General

Dear Sir:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1, 2004 to March 31, 2005.

Michael Tochor, Q.C.
Chairperson

Saskatchewan Police Commission – Appointed Members

Michael Tochor, Q.C.
Chairperson

Karen Prisciak, Q.C.
Vice-Chair

Frank Flegel
Member

Photo not available

Noland (Ed) Henderson
Member

Role of the Commission

The primary function of the Saskatchewan Police Commission as outlined in *The Police Act, 1990*, section 19 is to promote adequate and effective policing throughout the province and the preservation of peace, prevention of crime, efficiency of police service and the improvement of police relationships with communities within Saskatchewan.

Section 12 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization.

The Commission may conduct audits and reviews as well as provide information to Boards of Police Commissioners.

The Commission as an appellate body may review the suspension from duty of a police member or chief of police. The Commission also may hear appeals of a decision of a hearing officer.

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Saskatchewan Police Commission
6th Floor, 1874 Scarth Street
Regina SK S4P 4B3
Telephone: (306) 787-6518
Facsimile: (306) 787-0136

Police College
Saskatchewan Police College
University of Regina
College West 217
Regina SK S4S 0A2
Telephone: (306) 787-8869
Facsimile: (306) 787-8876

Police Services

The municipal police services operating within the scope of *The Police Act, 1990*, as of March 31, 2005 are:

CITIES	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION	POLICE RATIO POPULATION
Regina	339	475	178,225	1/525.7
Saskatoon	362	502.28	196,811	1/543.7
Moose Jaw	49	69.95	32,131	1/655.74
Prince Albert	72	120	34,291	1/476.3
Estevan	19	28	10,242	1/537.1
Weyburn	18	23	9,534	1/529.7

TOWNS & VILLAGES	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION	POLICE RATIO POPULATION
Caronport	1	1	1,040	1/1,040
Dalmeny	3	3	1,610	1/536.7
Luseland	1	3	602	1/602
Stoughton	1	1	720	1/720

RURAL MUNICIPALITIES	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION	POLICE RATIO POPULATION
Corman Park #344	6	11	8,093	1/1,348.8
Vanscoy #345	1	1	2,617	1/2,617

FIRST NATIONS	SWORN OFFICERS	TOTAL ESTABLISHMENT	POPULATION	POLICE RATIO POPULATION
File Hills First Nations	6	8	2,149	1/358.2

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

Royal Canadian Mounted Police

On January 1, 1999, the Government of Saskatchewan implemented a new RCMP Police Cost Redistribution Program.

The plan was recommended to Government by a task force consisting of municipal and urban officials from the Saskatchewan Association of Rural Municipalities (SARM) and the Saskatchewan Urban Municipalities Association (SUMA) and a representative from Saskatchewan Justice.

The rates are revised on an annual basis by the Department in consultation with the two municipal organizations. In 2004, the rate charged to urban and rural communities was $57.40 per capita at the top of the range and $26.05 at the bottom of the range.

The province recovered approximately $13.5 million in revenue through the RCMP Cost Redistribution Program in 2004/2005.

Municipal Contracts

Pursuant to *The Police Act, 1990*, the Royal Canadian Mounted Police may be contracted through a Municipal Police Service Agreement (MPSA) between the municipality and the Federal Government to provide municipal policing to municipalities with a population less than 20,000.

In Saskatchewan, six cities have MPSAs for the use of the Royal Canadian Mounted Police to provide municipal policing.

1. Swift Current
2. Yorkton
3. Battleford
4. Lloydminster
5. Melfort
6. Humboldt

Use of Firearms by Municipal Police

During Course of Duty - Calendar Year 2004

Regina Police Service
In one incident, a police officer accidentally discharged one shot that did not result in personal injury.

Saskatoon Police Service
Police officers were involved in two separate incidents where two suspects were shot. In the first incident, one suspect was shot and killed by police. In the second incident, a man was shot and wounded after he had fired shots wounding two persons.

Additionally, there were three separate incidents where firearms were discharged by police officers without injury. In seven separate incidents, police officers used firearms to destroy injured animals.

Moose Jaw Police Service
In four separate incidents, four police officers fired five shots to destroy injured animals.

Corman Park Police Service
In one incident, a police officer fired one shot to destroy an injured animal.

Prince Albert Police Service
In one incident, a police officer fired one shot to destroy an injured animal.

File Hills First Nations Police Service
In two separate incidents, two police officers each fired one shot to destroy injured animals.

Use of Firearms by Royal Canadian Mounted Police

During Course of Duty - Calendar Year 2004

The RCMP reports that in one incident, two members fired 17 shots and injured one suspect who fired 13 shots. In another incident, a member accidentally discharged a firearm, injuring another member.

Activities of the Commission

Commission Budgets

Fiscal Year	Commission Administration	Saskatchewan Police College	Total
2004/05	$ 106,718.02	$ 615,618.74	$ 722,336.76
2003/04	$ 85,336.37	$ 625,214.94	$ 710,551.31
2002/03	$ 162,339.95	$ 598,620.89	$ 760,960.84
2001/02	$ 187,763.72	$ 538,304.58	$ 726,068.30
2000/01	$ 184,894.00	$ 533,106.00	$ 718,000.00
1999/00	$ 182,952.00	$ 431,048.00	$ 614,000.00
1998/99	$ 182,072.00	$ 511,128.00*	$ 693,200.00
1997/98	$ 182,072.00	$ 417,928.00	$ 600,000.00
1996/97	$ 180,072.00	$ 417,928.00	$ 598,000.00
1995/96	$ 181,890.00	$ 414,110.00	$ 596,000.00
1994/95	$ 190,890.00	$ 414,110.00	$ 605,000.00
1993/94	$ 182,890.00	$ 414,110.00	$ 597,000.00
1992/93	$ [illegible]60.00	$ 318,340.00	$ 597,400.00
1991/92	[illegible]0.00	$ 318,340.00	$ 512,700.00
1990/91	[illegible]0.00	$ 369,610.00	$ 689,400.00

The Commission, [illegible]hanged mandate brought [illegible] *The Police Act, 1990*, continue[illegible]phasis on training. To this end, t[illegible].chewan Police College continues to deli[illegible] training at the highest level and is ranked among the top police training facilities in Canada.

The Commission continues its focus on public complaints and matters of internal discipline, through monitoring of complaints, appointment of Hearing Officers, conducting reviews and hearing Appeals as well as the creation of Regulations pursuant to *The Police Act, 1990*.

* Includes Special Warrants funding for recruit training.

Meetings

The Saskatchewan Police Commission held three regular meetings, several teleconference meetings and dealt with numerous issues via email in 2004/2005.

Additionally, the Commission held two Provincial Training Board meetings.

The Commission is mandated through legislation to operate the Saskatchewan Police College. In discharging its mandate, the Commission is responsible for promoting efficiency, improving police relations in the community and regularly consults with municipal Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police (SACP) and the Saskatchewan Federation of Police Officers. The Commission places considerable emphasis on race relations and cross-cultural training. The changing demographics of Saskatchewan's population requires that police services ensure their membership is representative of the general population they police.

In Saskatchewan, the challenge is to have a greater representation of Aboriginal police officers at all levels and roles in policing. To this end the Commission will continue to lead in the development of strategies to recruit and retain Aboriginal police officers in the province.

Visits

The Executive Director of the Saskatchewan Police Commission Services and the Director of the Saskatchewan Police College continue to make on-sight visits with police services and non-government agencies around the province. Ongoing liaison with the Boards of Police Commissioners, the SACP, the Saskatchewan Federation of Police Officers, members of the public and other federal and provincial colleagues enables the Commission to be aware of emerging issues, trends and challenges of contemporary policing.

Canadian Police College

The Commission acts in a co-ordinating role between the police services and the Canadian Police College in the allocation of spaces for courses.

In the 2004/2005 fiscal year, candidates from the following police services attended the Canadian Police College:

Police Services	Number of Candidates
Regina	21
Saskatoon	18
Prince Albert	9
Moose Jaw	7
Estevan	1
Weyburn	0

Appeals to the Commission

There was one request for Leave to Appeal the Decision of a Hearing Officer before the Chair of the Commission in 2004/2005. However, there were no appeals heard by the Commission during this period.

Saskatchewan Police College

Police Training

The Saskatchewan Police College, with offices and classrooms located at the University of Regina, is under the authority and control of the Saskatchewan Police Commission by virtue of *The Police Act, 1990*.

The Mission of the Saskatchewan Police College is to collaborate with Saskatchewan Municipal Police Agencies and their membership to provide:

- the people of Saskatchewan with a professional policing service cognizant of cultural diversity, current police methodology and community expectations;
- a systematic approach to training research, design and delivery;
- Basic Recruit Training;
- ongoing in-service training and education to enhance and compliment personal career development;
- specialized investigative techniques; and
- an ongoing evaluation of current trends and technology which impact police responses.

Courses are offered for all levels of personnel from recruit to management and offered regularly for "Recruits", "Operational Investigators", "Senior Constable's Development", "Introduction to Management", "Police Manager's", "Effective Presentations", "Cultural Relations", "Fire Investigation" and "Drug Investigation". Other courses and seminars are offered as identified through a systematic needs analysis process.

The Saskatchewan Police College completed the final phase (Phase III) of a three-year program on Fire Investigation for police officers and fire personnel. This was done in partnership with the Provincial Fire Commissioner's office based on national curriculum standards. In partnership with the RCMP "F" Division, the College provided a two-day seminar on "Technological Crime". The first day of the seminar addressed investigative techniques for police officers, followed by a second day for the corporate sector of Saskatchewan. Many of the security concerns were identified to those in attendance. During the two days, 227 people participated in the seminar with 41 coming from municipal police services within the province.

The College re-introduced a Media Communications course and two Firearms Instructor courses to meet the needs identified by the police community. New adult learning theory and practice was introduced in the Effective Presentation course to aid future instructors identified for the Police College. Cultural Diversity training was re-evaluated and partnerships were formed with the First Nations University of Canada for the delivery of a revised curriculum in the recruit training program. New topics were added to the recruit program, based on recommendations from two commissions of inquiry. A new "Officer's Guide to Mental Disturbances" booklet was completed and is now being distributed to new and existing officers within the province.

Staff instructors at the Police College attended several special national training initiatives to remain current. The College recognizes that instructors must continually update their skills and abilities. The College continues to promote co-operation and professional partnerships between police services and agencies such as, the Department of Community Resources and Employment, the medical profession and various components of the justice system. This leads to a more professional approach to complex investigations and enhances the outcome of joint investigations.

During 2004/2005, the college staff provided many hours of consultation, research and program development for other police agencies and local government departments.

In 2004/2005, a total of 430 candidates were trained in-house while another 227 were trained through a joint partnership with the RCMP "F" Division. Six candidates obtained training outside the province and another 11 were trained off-site within the province. A total of 674 candidates were trained throughout the fiscal year.

Candidates trained represent municipal police services, Saskatchewan Environment and Resource Management Enforcement Branch, Highway Transport Patrol Enforcement, CN and CP Police Services, RCMP "F" Division, Brandon Police Service, Fire Commissioner's Office, members of the Department of Justice, private business and various fire departments within the province.

Recruit Training

Recruit Training involves 18 weeks at the Saskatchewan Police College followed by four to six months of practical field training with a selected field training officer.

Recruit Training Class #49 was held from August 16, 2004, to December 17, 2004, with an enrollment of 23 police officers; 4 from Prince Albert Police Service, 1 from File Hills First Nations Police Service, 8 from Regina Police Service, 10 from Saskatoon Police Service.

Recruit Training Class #50 was held from January 3, 2005, to May 6, 2005, with an enrollment of 16 police officers; 7 from Saskatoon Police Service, 1 from Prince Albert Police Service, and 8 from Regina Police Service.

Topics of instruction, including training time per recruit, was as follows:

- Communication Skills 24.00
- Cultural Relations 35.50
- Criminal Justice 21.00
- Criminal Law 59.00
- Crisis Intervention 32.00
- Federal Statutes 25.50
- Force Options 177.00
  (includes Defense and Control, Firearms Training, and Public and Officer Safety Training)
- General 44.00
  (includes 22.40 hrs. a.m. recruit briefing)
- Human Behaviour 24.50
- Personal Development 42.25
- Police Procedures 153.75
- Provincial Statutes 21.50

Total Hours of Instruction per recruit **660.00 hours**
(Excludes remedial Firearms Training and fitness programs outside scheduled classroom hours.)

Actual Hours of Instruction **757.00 hours**

Actual hours of instruction is based on the number of instructor hours provided to recruits as a whole class, plus additional hours provided to two or three groups of the same class. This facilitates lower instructor/student ratios for scenario training, traffic control, public and officer safety training, driver training, and firearms training.

Recruit Training Class No. 49

August 16 - December 17, 2004

Third Row (left to right): Cst. Hal Lam, Cst. Tyler Sebulsky, Cst. Rueben Wiebe, Cst. Ahren Strueby, Cst. Phillip Coghlin, Cst. Michael Bell, Cst. Sean Duplessis, Cst. Travis Wood
Second Row (left to right): Cst. Corridawne MacKenzie, Cst. Erica Weber, Cst. Roger Wiebe, Cst. Jesse Barlow, Cst. Korey Read, Cst. Harry LeRoux, Cst. Alana Heiliger, Cst. Tammy Graham
Front Row (left to right): Cst. Loralee Kobelsky, Cst. Thomas Gresty, Cst. Jason Carter, Mr. Kent Brunskill (Director), Cst. Rebecca Parenteau, Cst. Trent Dament, Cst. Correy Wood, Cst. Christine Pura

Missing from Photo: Mr. Marv Arp (Training Officer)

Recruit Training Class No. 50

January 3 - May 6, 2005

Third Row (left to right): Cst. Alisa Shaver, Cst. Andrée Sieber, Cst. Mark Oliver, Cst. Cornelia Lalach, Cst. David Krieger
Second Row (left to right): Cst. Gregory Krawetz, Cst. Brennen Carter, Cst. Brian Glynn, Cst. Jarod Korchinski, Cst. Frank Kovacs, Cst. Kelly Rainville
Front Row (left to right): Cst. Mabel Sham, Cst. Ryan Busa, Cst. Renai Robidoux, Mr. Marv Arp (Training Officer), Cst. Armando Siguenza, Cst. Matthew Walz

In-Service Training 2004/2005

Drug Investigation Course #23 was held April 5 - 7, 2004, with 26 candidates attending from Regina, Saskatoon, Prince Albert, Corman Park and Weyburn Police Services.

Statement Analysis Course #13 was held April 15 - 16, 2004, with 23 candidates attending from Moose Jaw, Regina, Saskatoon and Prince Albert Police Services.

Police Manager's Course #16 (Part II) was held April 19 - 23, 2004, with 16 candidates attending from Saskatoon, Regina, Prince Albert, Moose Jaw, Weyburn and Corman Park Police Services and the RCMP.

Fire Investigation Phase III Course #1 was held May 17 - 21, 2004, with 17 candidates attending from Saskatoon, Moose Jaw, Estevan and Weyburn Police Services. Others attending were from the Office of the Fire Commissioner, RCMP Spiritwood, RCMP Yorkton, RCMP Saskatoon, RCMP Watrous, RCMP Fort Qu'Appelle, Melville Fire Service, Balgonie Fire Department, Tisdale Fire Department and Estevan Fire Department.

Senior Constable's Development Course #37 was held September 7 - 17, 2004, with 20 candidates attending from Saskatoon, Regina, Estevan, Prince Albert and Moose Jaw Police Services.

Cultural Relations Course #27 was held September 20 - 24, 2004, with 24 candidates attending from Saskatoon, Prince Albert, Regina, Weyburn, Estevan and Moose Jaw Police Services. Also in attendance were members from Court Services (Regina and Saskatoon).

Operational Investigator's Course #37 was held September 27 - October 8, 2004, with 22 candidates attending from Saskatoon, Moose Jaw, Prince Albert, Regina and Weyburn Police Services.

Effective Presentations Course #42 was held October 18 - 27, 2004, with 15 candidates attending from Saskatoon, Regina, Moose Jaw, Weyburn and Prince Albert Police Services. One (1) individual attended from Court Services.

Firearms Instructor's Course #9 was held October 25 - 29, 2004, with 14 candidates attending from Prince Albert, Saskatoon, Regina, Corman Park and Moose Jaw Police Services. In addition, 2 officers attended from Saskatchewan Environment and 1 from Court Services.

Technological Crime Seminar was held November 1 - 2, 2004, with 41 candidates attending from Prince Albert, Dalmeny, Saskatoon, Moose Jaw, Regina, Weyburn and Estevan Police Services. Forty (40) candidates attended from the RCMP, 11 prosecutors from the Department of Justice and 15 investigators from other branches of government. On Day 2 of the seminar, 120 civilians attended representing 63 private businesses and corporations including several provincial crown corporations.

Senior Constable's Development Course #38 was held November 15 - 28, 2004, with 22 candidates attending from Prince Albert, Regina, Estevan, Saskatoon and Moose Jaw Police Services.

Drug Investigation Course #24 was held November 29 - December 1, 2004, with 26 candidates attending from Regina, Saskatoon, Moose Jaw, Prince Albert, Brandon, Weyburn and Dalmeny Police Services.

Introduction to Management Course #35 was held February 2 - 6, 2004, with 25 candidates attending from Moose Jaw, Regina, Saskatoon, Prince Albert and Weyburn Police Services.

Media Communications Course #7 was held December 9 - 10, 2004, with 16 candidates attending from Saskatoon, Weyburn, Regina, Moose Jaw, Prince Albert and Estevan Police Services. Two (2) members of the RCMP attended from the RCMP Crime Lab and Yorkton detachment.

Operational Investigator's Course #38 was held January 24 - February 4, 2005, with 19 candidates attending from Saskatoon, Prince Albert, Regina, Weyburn, Brandon and Moose Jaw Police Services.

Police Manager's Course #17 (Part I) was held January 10 - 21, 2005, with 19 candidates attending from Regina, Estevan, Saskatoon, Prince Albert, Dalmeny and Weyburn Police Services. Three (3) members attended from the RCMP.

Police Manager's Course #17 (Part II) was held February 28 - March 4, 2005, with 19 candidates attending from Regina, Estevan, Saskatoon, Prince Albert, Dalmeny and Weyburn Police Services. Three (3) members attended from the RCMP.

Cultural Relations Course #28 was held February 7 - 11, 2005, with 26 candidates attending from Regina, Moose Jaw, Saskatoon, Brandon and Weyburn Police Services. One (1) additional member attended from the CP Police Service and 1 from Court Services.

Introduction to Management Course #36 was held February 14 - 18, 2005, with 26 candidates attending from Saskatoon, Brandon, Regina, Weyburn, Moose Jaw and Prince Albert Police Services. Other candidates were from Winnipeg CP Police, Saskatchewan Environment and Court Services.

Firearms Instructor's Course #10 was held February 21 - 25, 2005, with 20 candidates attending from Saskatoon, Regina, Prince Albert, Moose Jaw and File Hills First Nations Police Services. Other candidates were from Saskatchewan Environment.

Effective Presentations Course #43 was held March 7 - 11, 2005, with 16 candidates attending from Moose Jaw, Regina, Weyburn, Prince Albert and Corman Park Police Services.

Introduction to Investigative File Management Course #1 was held on March 14 - 18, 2005, with 24 candidates attending from Moose Jaw, Saskatoon, Prince Albert, Regina, Weyburn and Dalmeny Police Services.

Police Manager's Course #17
January 10 - 21, 2005 (Part I)
February 28 - March 4, 2005 (Part II)

Back Row (left to right): Gerry Gourlay, Dean Rae, Dave Mess, Dana Pretzer, Kirk Dyck, Kirby Harmon, Lauri Morin, Al Keller, Rob Huber, Rod Ash, Curtis Halcro, Mike Yanota
Front Row (left to right): John Middleton, Doug Coburn, Johannah Audet, Sheree Ortman, Lonnie Dynna (Assistant Director), Angela MacDougall, Neil Wylie, Randy Huisman

Advanced Police Training

Police Manager's Course #16 (Part II)	16 candidates
Drug Investigation Course #23	26 candidates
Statement Analysis Course #13	23 candidates
Fire Investigation Course #1 (Part III)	17 candidates
Senior Constable's Development Course #37	20 candidates
Cultural Relations Course #27	24 candidates
Operational Investigator's Course #37	22 candidates
Effective Presentations Course #42	15 candidates
Firearms Instructor's Course #9	14 candidates
Technological Crime Seminar (Day 1)	227 candidates
Senior Constable's Development Course #38	22 candidates
Drug Investigation Course #24	26 candidates
Media Communications Course #7	16 candidates
Police Manager's Course #17 (Part I and II)	19 candidates
Operational Investigator's Course #38	19 candidates
Cultural Relations Course #28	26 candidates
Introduction to Management Course #36	26 candidates
Firearms Instructor's Course #10	20 candidates
Effective Presentations Course #43	16 candidates
Introduction to Investigative File Management Course #1	24 candidates
Recruit Training Class #49 (August 16 - December 17, 2004)	23 candidates
Recruit Training Class #50 (January 3 - May 6, 2005)	16 candidates
Canadian Association of Police Educators (May 10 - 13, 2004)	3 candidates
Diversity Training (May 5 - 7, 2004)	4 candidates
Schizophrenia Society Conference (May 14, 2004)	1 candidates
Banner 6 Upgrade (May 26, 2004)	1 candidates
L.S.I. Basic Course on SCAN (November 1 - 3, 2004)	1 candidates
L.S.I. Advanced Workshop on SCAN (November 3 - 4, 2004)	1 candidates
Reid Technique of Interviewing & Interrogations (May 2004)	1 candidates
Safe Computing (November 25, 2004)	1 candidates
Aboriginal Cultural Awareness Program (December 1 - 2, 2004)	2 candidates
Aboriginal Awareness Workshop (January 10 - 11, 2005)	2 candidates
Total Candidates Trained for the Fiscal Year	**674 candidates**